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“positive [U.S.] programs include

- 1) health, education, and welfare for groups threatened with, experiencing, or crucial to insurgency
- 2) economic measures to relieve the effects of insurgency and counterinsurgency, to prevent insurgency from taking root, and to establish claims that counter insurgent groups have more to offer than noncombatant populace
- 3) development of infrastructure in areas threatened by or subjected to insurgency as foundations for later economic and social programs. Included under this (French) rubric would be roads, bridges, railroads, pipelines, or other forms of transportation and communication
- 4) **resettlement to get people out of danger zones, remove them as sources of insurgent recruitment, or get them where surveillance is easier.**
- 5) Provision of an administrative apparatus to replace one that has broken down, been appropriated by the insurgents, or inadequate for specially devised, extensive, positive measures...
- 6) **Development of political cadres**, again restricted and localized or pervasive and general, depending on the circumstances. **The initiated political system can offer semblances of participation in policy making, assessment of responsibility, and channels for the recruitment of political and administration elites to take over when security is restored.**

[Negative programs]

- 1) Espionage and intelligence: planting informers among rebel units and bribing informants
- 2) subversion and sabotage: from purveying false information through the use of agents to corrupt insurgents and frustrate their operations
- 3) **individual inquisition**: intimidation, threats, and **more forceful methods, including torture** of suspects to obtain information concerning the identity, location, and plan of insurgents
- 4) Retaliation...
- 5) Preventative action to forestall or pre-empt insurgent attack. **Preventative measures may be directed against temporarily passive insurgent groups or against groups suspected of being future objects of insurgent action.**
- 6) Selective terror...
- 7) Interdiction campaigns to establish an hold against insurgent action sanctuaries which have not previously been involved in the struggle
- 8) ... military action
- 9) ... **enlargement**